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#### ORIGINAL ARTICLE

# Costs of temporary disability in Spain related to diabetes mellitus and its complications\*

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#### **KEYWORDS**

Diabetes mellitus; Economic burden; Occupational medicine; Occupational health; Temporary disability

#### Abstract

Introduction and objectives: To ascertain the socioeconomic impact of diabetes, it is essential to estimate overall costs, including both direct and indirect costs (premature retirements, working hours lost, or sick leaves). This study analyzed indirect costs for temporary disability (TD) due to diabetes and its complications in Spain in 2011 by assessing the related ICD-9 MC codes.

Material and method: For this purpose, the number of TD processes and their mean duration were recorded. The indirect costs associated to loss of working days were also estimated.

Results: In 2011, diabetes and its complications were related to 2567 TD processes, which

*Results:* In 2011, diabetes and its complications were related to 2567 TD processes, which resulted in the loss of 154,214 days. In terms of costs, this disease represented for Spanish public health administrations an expense of 3,297,095.3 €, with an estimated cost per patient and year of 141 €.

Conclusions: These data suggest an urgent need to devise plans for prevention and early diagnosis of diabetes and its complications, as well as programs to optimize the available health care resources by creating multidisciplinary teams where occupational medical services assume an important role. A decrease in absenteeism would result in benefits for diabetic patients, society overall, and companies or public institutions.

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#### PALABRAS CLAVE

Diabetes mellitus; Coste económico; Medicina del trabajo; Salud laboral; Incapacidad temporal

## Costes por incapacidad temporal en España derivados de la diabetes mellitus y sus complicaciones

#### Resumen

Introducción y objetivos: Para conocer el impacto socioeconómico de la diabetes es indispensable realizar el cálculo de los costes globales, de modo que se incluyan los gastos directos, pero también los indirectos (jubilaciones prematuras por enfermedad, pérdida de horas de trabajo o bajas laborales). El presente trabajo estudió los costes indirectos por incapacidad temporal (IT) derivados de la diabetes y sus complicaciones en España en el año 2011 mediante la evaluación de los códigos CIE-9 MC relacionados con esta patología.

*Material y método*: Para ello, se registraron el número de procesos de IT y su duración media. Además, se estimó el coste asociado a la pérdida de días laborales.

Resultados: La diabetes y sus complicaciones se relacionaron con 2.567 procesos de IT en 2011 que dieron lugar a una pérdida de 154.214 días. Traducido en costes, esta enfermedad supuso para las administraciones públicas de salud en España un gasto de 3.297.095,3 €, siendo el coste por IT estimado por paciente y año de 141€.

Conclusiones: Estos datos hacen pensar en la necesidad urgente de planes de prevención y diagnóstico temprano de la diabetes y sus complicaciones, así como programas de optimización de los recursos sanitarios existentes, mediante la formación de equipos multidisciplinares en los que los servicios de medicina del trabajo cobran un papel importante. La disminución del absentismo laboral redundaría en un beneficio para los pacientes diabéticos, la sociedad en general y las empresas e instituciones públicas.

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#### Introduction

The St. Vincent Declaration, a document that would serve as a basis for the subsequent creation in each country of programs for the prevention and management of diabetes mellitus (DM) was issued in 1989. Despite all efforts, two decades later DM is considered to be the greatest worldwide epidemic of the 21st century.<sup>2</sup> The most recent data of the International Diabetes Federation estimate an overall prevalence of the disease of 366 million people in 2011, i.e. 8.3% of the world population.<sup>2</sup> This represents a dramatic increase from its first publication in 2000, which reported a worldwide prevalence of 151 million people. Changes in the dietary habits and lifestyle of the population (sedentary life, obesity, smoking, high-calorie diets) and increased life expectation are some of the reasons accounting for this increase. Overall prevalence is even higher in Spain, where it is estimated that 13.8% of the population has metabolic changes related to DM. Only 7.8% of the people affected are aware of having the disease.3,4

The socioeconomic impact of diabetes is not only due to its increasing prevalence. Diabetic patients usually experience acute complications. However, in patients with DM, the mortality risk increases due to chronic complications, including diabetic retinopathy, coronary artery disease, kidney disease, neuropathy, stroke, and peripheral vascular disease. <sup>5</sup>

All of this makes diabetes a very significant problem for health care services. In Spain alone, the direct financial costs derived from diabetes have been estimated to range from 533 to 1585 € per patient, per year.<sup>6</sup> Indirect costs such as work time loss, temporary disability (TD) benefits, or early retirement because of the disease (permanent disability), all of them related to a loss of production of goods and services, should also be added. Estimating the indirect costs

is complex because they depend, for example, on variables including the occupational sector to which the worker belongs, his/her job, income-tax group, etc. Few studies have estimated the indirect costs of diabetes in Spain, and the resulting range of values is even more variable, from 719 to  $2270 \in \text{per patient}$ , per year.<sup>7-9</sup>

This study calculated the indirect costs of TD derived from diabetes and its complications in Spain, for which complete data on workdays lost during 2011 were used.

#### Subjects and methods

From January to December 2011, a review was conducted of data from the Ministry of Health and Social Security and from Spanish autonomous communities based on codes from the 9th revision of the International Classification of Diseases (ICD-9-CM) related to DM and its complications (Table 1).<sup>10</sup> The following ICD-9 codes were collected: 250, 250.1, 250.2, 250.3, 250.4, 250.5, 250.6, 250.7, 250.8, 250.9, 251.0, 251.1, 251.2, 251.3, 357.2, 362.0, 648.0, 648.8, 775.0, E932.3, V18.0, V77.1.

Information about the number of processes for TD related to the above codes and the mean duration of each process, as well as total days lost, was reviewed. Cost was established using an approximate and minimum calculation based on the cost/day marked by the minimum interprofessional salary (MIS) in Spain. The MIS is published annually by the Spanish Government in a Royal Decree that establishes the minimum amount to be received by a worker for his/her legal workday, regardless of sex and age and of whether they are permanent, casual, or temporary workers. The MIS for 2011 was  $641.40 \in \text{per}$  month,  $21.38 \in \text{per}$  day, and  $8979.60 \in \text{per}$  year, but it should be taken into account that the actual figures will always be higher than the MIS.

ICD code	Subcode		No. of processes	Duration (days of TD)/year	Mean process duration (days of TD)
250 250.0	Diabetes mellitus		326	22,530	69
		ellitus without mention of complication	228	11,532	51
	250.00	DM without mention of complication, type 2	246	13,793	56
	250.01	or unspecified type, not stated as uncontrolled DM without mention of complication, type 1, not stated as uncontrolled	84	3030	36
	250.02	DM without mention of complication, type 2 or unspecified type, uncontrolled	41	1358	33
	250.03	DM without mention of complication, type 2, uncontrolled	19	1042	55
250.1	Diahetes wi	th ketoacidosis	80	3640	46
230.1	250.10	Diabetes with ketoacidosis, type 2	3	105	35
	230.10	or unspecified type, not stated as uncontrolled	J	103	33
	250.11	Diabetes with ketoacidosis, type 1, not stated as uncontrolled	27	1118	41
	250.12	Diabetes with ketoacidosis, type 2 or unspecified type, uncontrolled	3	110	37
	250.13	Diabetes with ketoacidosis, type 1, uncontrolled	13	225	17
250.2	Diabetes wi	th hyperosmolarity	10	443	44
	250.20	Diabetes with hyperosmolarity, type 2 or unspecified type, not stated as uncontrolled	1	100	100
	250.21	Diabetes with hyperosmolarity, type 1, not stated as uncontrolled	0	0	0
	250.22	Diabetes with hyperosmolarity, type 2 or unspecified type, uncontrolled	2	227	114
	250.23	Diabetes with hyperosmolarity, type 1, uncontrolled	1	29	29
250.3	Diahetes wi	th other coma	34	891	26
230.3	250.30	Diabetes with other coma, type 2	0	0	0
	250.31	or unspecified type, not stated as uncontrolled Diabetes with other coma, type 1, not stated	0	0	0
		as uncontrolled			
	250.32	Diabetes with other coma, type 2 or unspecified type, uncontrolled	2	52	26
	250.33	Diabetes with other coma, type 1, uncontrolled	0	0	0
250.4	Diabetes wi	th renal manifestations	10	506	51
	250.40	Diabetes with renal manifestations, type 2 or unspecified type, not stated as uncontrolled	2	402	201
	250.41	Diabetes with renal manifestations, type 1, not stated as uncontrolled	1	79	79
	250.42	Diabetes with renal manifestations, type 2 or unspecified type, uncontrolled	1	133	133
	250.43	Diabetes with renal manifestations, type 1, uncontrolled	2	184	92
250.5	Diabetes wi	th ophthalmic manifestations	39	4737	121
	250.50	Diabetes with ophthalmic manifestations, type 2 or unspecified type, not stated as uncontrolled	21	1.510	72
	250.51	Diabetes with ophthalmic manifestations, type 1, not stated as uncontrolled	5	69	14
	250.52	Diabetes with ophthalmic manifestations, type 2 or unspecified type, uncontrolled	3	577	192
	250.53	Diabetes with ophthalmic manifestations, type 1, uncontrolled	1	365	365

ICD code	Subcode		No. of	Duration (days	Mean process
ieb code	Subcode		processes	of TD)/year	duration (days of TD)
250.6	Diabetes wi	th neurological manifestations	26 3476		134
	250.60	Diabetes with neurological manifestations,	14	2427	173
		type 2 or unspecified type, not stated as			
		uncontrolled			
	250.61	Diabetes with neurological manifestations,	2	122	61
		type 1, not stated as uncontrolled		_	
	250.62	Diabetes with neurological manifestations,	0	0	0
	250 (2	type 2 or unspecified type, uncontrolled	0	0	0
	250.63	Diabetes with neurological manifestations, type 1, uncontrolled	0	0	0
250.7	Diabatas wi	th peripheral circulatory disorders	16	3092	193
230.7	250.70	Diabetes with peripheral circulatory disorders,	4	484	121
	230.70	type 2 or unspecified type, not stated as	7	707	121
		uncontrolled			
	250.71	Diabetes with peripheral circulatory disorders,	0	0	0
		type 1, not stated as uncontrolled			
	250.72	Diabetes with peripheral circulatory disorders,	3	424	141
		type 2 or unspecified type, uncontrolled			
	250.73	Diabetes with peripheral circulatory disorders,	1	283	283
		type 1, uncontrolled			
250.8		th other specified manifestations	62	5512	89
	250.80	Diabetes with other specified manifestations,	27	1997	74
		type 2 or unspecified type, not stated as			
	250.04	uncontrolled	2	47	0
	250.81	Diabetes with other specified manifestations, type 1, not stated as uncontrolled	2	17	9
	250.82	Diabetes with other specified manifestations,	0	0	0
	230.02	type 2 or unspecified type, uncontrolled	Ü	Ü	O .
	250.83	Diabetes with other specified manifestations,	3	45	15
	230.03	type 1, uncontrolled	J		
250.9	Diabetes wit	th unspecified complication	135	7324	54
	250.90	Diabetes with unspecified complication, type 2	52	2958	57
		or unspecified type, not stated as uncontrolled			
	250.91	Diabetes with unspecified complication,	7	434	62
		type 1, not stated as uncontrolled			
	250.92	Diabetes with unspecified complication, type 2	30	3805	127
		or unspecified type, uncontrolled			
	250.93	Diabetes with unspecified complication,	39	3922	101
254.0	16	type 1, uncontrolled	20	F47	27
251.0 251.1	Hypoglycem		20 21	516 494	26 24
251.1 251.2		fied hypoglycemia ia, unspecified	309	10,962	35
			307	10,702	33
		complications	4		
251.3		hypoinsulinemia	1	1	1
357.2 362.0		athy in diabetes	45 127	4791	106
	Diabetic ret		126 16	8125 1072	64 67
	362.01 362.02	Background diabetic retinopathy Proliferative diabetic retinopathy	16	1072	67 85
	362.02	Nonproliferative diabetic retinopathy NOS	0	0	0
	362.04	Mild nonproliferative diabetic retinopathy	0	0	0
	362.05	Moderate nonproliferative diabetic retinopathy	0	0	0
	362.06	Severe nonproliferative diabetic retinopathy	0	0	0
	362.07	Diabetic macular edema	2	90	45
	366.41	Diabetic cataract	4	122	31

ICD code	Subcode		No. of processes	Duration (days of TD)/year	Mean process duration (days of TD)
648.0	Diabetes mellitus complicating pregnancy, childbirth, or the puerperium		166	9288	56
	648.00	Unspecified as to episode of care	23	1297	56
	648.01	Delivered, with or without mention of antepartum condition	4	179	45
	648.02	Delivered, with mention of postpartum complication	0	0	0
	648.03	Antepartum condition or complication	16	1057	66
	648.04	Postpartum condition or complication	8	579	72
648.8	Abnormal glucose tolerance of mother complicating pregnancy, childbirth, or the puerperium		32	1413	44
	648.80	Unspecified as to episode of care	57	3263	57
	648.81	Delivered, with or without mention of antepartum condition	0	0	0
	648.82	Delivered, with mention of postpartum complication	0	0	0
	648.83	Antepartum condition or complication	64	3507	55
	648.84	Postpartum condition or complication	0	0	0
775.0	Syndrome of ''infant of a diabetic mother''		2	49	25
E932.3	Adverse effect of insulin and antidiabetic agents		1	1	1
V18.0	Family hist	ory of diabetes mellitus	1	368	368
V77.1	Special scre	eening for diabetes mellitus	4	490	123

To make a comparison with the overall cost, total TD processes whose benefits were incurred by the National Social Security Institute (INSS), according to 2011 data published by the Ministry of Labor, were taken as the basis. To calculate costs in relation to the total, the overall expenses incurred by the INSS and derived from TD for all diseases in the same period were considered. Although contributing companies were excluded, both the expenses directly paid by social security and those paid by employers were included.

Estimate per patient and year was made by taking into account the official population figures resulting from the review of local censuses as of January 1st 2011 by the National Statistics Institute, <sup>11</sup> which found that the Spanish population was 47,190,473. Based on the known 8% prevalence of diabetes in the population, it was estimated that 3,775,238 people were suffering from diabetes in Spain in 2011. The cost per patient and year was calculated in order to compare the result of this study to the three studies available in the literature.<sup>7-9</sup>

#### **Results**

A total of 22 codes and 58 subcodes of the ICD-9 related to DM and its complications were selected. Table 2 shows the impact on TD of each ICD code selected. Overall, DM and its complications resulted in 2567 TD processes during 2011, with a total loss of 154,214 workdays and a mean duration of 60 days/process.

The codes which referred to diabetes without mention of complication, diabetes proper, and non-specific hypoglycemic episodes were the three most common causes of TD, with respectively 618, 326, and 309 processes during 2011 (Fig. 1). As regards the total duration of the processes, uncomplicated diabetes and DM proper ranked first and second with 30,755 and 22,530 days respectively, while DM with unspecified complication ranked third with 18,443 days/year (Fig. 2). Episodes of unspecified hypoglycemia (code 251.2) were associated with the loss of 10,962 workdays per year. The longest mean duration of the process was seen for ICD-9 codes V18.0 and 250.7, family history of diabetes mellitus and diabetes with peripheral circulatory disorders, with 368 and 184 days respectively.

In 2011, a total of 1,631,573 TD processes for all diseases were recorded in Spain, causing the loss of 71,401,033 workdays. TD resulting from DM and its complications accounted for 0.16% of all processes and for 0.22% of workdays lost (Table 3). If these data are translated into costs based on the MIS for 2011 (21.38  $\in$  /day), the estimated indirect expenses for the INSS for workdays lost related to TD caused by all diseases amounted to 2,154,355,000.78  $\in$ , with DM and its complications accounting for 0.15% of the total cost of TD processes in Spain in 2011 (Table 4). Based on the prevalence of diabetes in Spain in 2011 (3,775,238 patients), the cost of the disease was 141  $\in$ /year per patient.

#### Discussion

Cost estimation is indispensable in order to assess the true dimension of a health problem. Goetzel et al. listed the most costly medical conditions in the United States in 2003. In their list, DM ranked third after angina pectoris and hypertension.<sup>12</sup> When speaking about medical costs, most

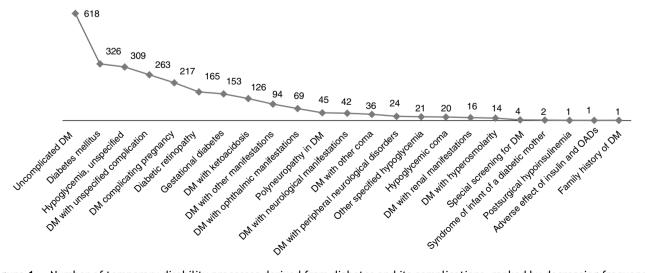
ICD-9 code	Disease	No. of processes	Total duration (days)	Mean proces duration (days)
250	Diabetes mellitus	326	22,530	69
250.0	Diabetes mellitus without mention of complication	618	30,755	46
250.1	Diabetes with ketoacidosis	126	5198	35
250.2	Diabetes with hyperosmolarity	14	799	72
250.3	Diabetes with other coma	36	943	26
250.4	Diabetes with renal manifestations	16	1304	111
250.5	Diabetes with ophthalmic manifestations	69	7258	153
250.6	Diabetes with neurological manifestations	42	6025	123
250.7	Diabetes with peripheral circulatory disorders	24	4283	184
250.8	Diabetes with other specified manifestations	94	7571	47
250.9	Diabetes with unspecified complication	263	18,443	80
251.0	Hypoglycemic coma	20	516	26
251.1	Other specified hypoglycemia	21	494	24
251.2	Hypoglycemia, unspecified	309	10,962	35
251.3	Postsurgical hypoinsulinemia	1	1	1
357.2	Polyneuropathy in diabetes	45	4791	106
362.0	Diabetic retinopathy	165	10,850	58
648.0	Diabetes mellitus complicating pregnancy, childbirth, or the puerperium	217	12,400	59
648.8	Abnormal glucose tolerance of mother complicating pregnancy, childbirth, or the puerperium	153	8183	52
775.0	Syndrome of ''infant of a diabetic mother''	2	49	25
E932.3	Adverse effect of insulin and antidiabetic agents	1	1	1
V18.0	Family history of diabetes mellitus	1	368	368
V77.1	Special screening for diabetes mellitus	4	490	123
Total process	ses related to diabetes and its complications	2567	154,214	60

studies focus on the direct costs derived from health care and drug purchase, but the evidence shows that direct costs represent only a small fraction of total health-related costs.  $^{12-15}$ 

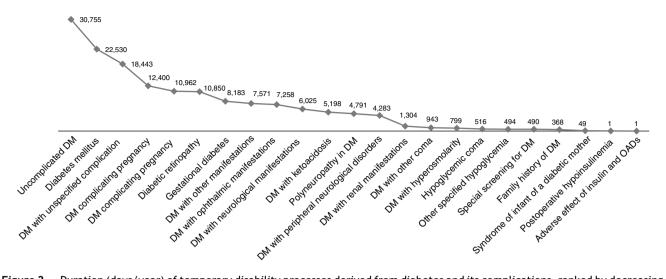
As previously stated, the calculation of indirect costs is complex because the factors affecting the results are

multiple and very difficult to assess, and the literature available on studies estimating indirect costs derived from diabetes is scarce, and even less data are available about the TD costs incurred by social security.<sup>7-9</sup>

However, we think that even assuming some calculation bias that may decrease the reliability of the results,



**Figure 1** Number of temporary disability processes derived from diabetes and its complications, ranked by decreasing frequency according to ICD-9 codes, occurring in Spain during 2011. OADs: oral antidiabetic drugs; DM: diabetes mellitus.



**Figure 2** Duration (days/year) of temporary disability processes derived from diabetes and its complications, ranked by decreasing frequency according to ICD-9 codes, occurring in Spain during 2011. OADs: oral antidiabetic drugs; DM: diabetes mellitus.

the study of the indirect costs from TD may be important in order to appreciate the socioeconomic impact of this disease. We therefore conducted a prevalence study to estimate TD costs from diabetes and its complications based on data recorded by the INSS in Spain in 2011. This type of study, although difficult to apply to economic evaluation, can serve as a guide for decision making because it allows for the quantification of the total resources invested in disease management.

According to our results, in 2011 there were 2567 TD processes for diabetes and its complications, resulting in a total loss of 154,214 workdays per year. The total cost of TD calculated for diabetes was  $3,297,095.3 \in /$ year, or  $141 \in /$ year per patient. These data agreed with the results of the Ballesta et al. study, which reported a cost of  $156 \in /$ year per patient, although their study only quantified patients with type 2 DM.<sup>8</sup> According to these authors, the total indirect costs of type 2 diabetes amounted

to 1843 €/year per patient.<sup>8</sup> Another study reported a much lower total indirect cost of type 2 DM, 571 €/year, of which only 54 €/year per patient were attributed to costs due to work time loss.<sup>7</sup> This study was based on data for 1999 collected in the autonomous community of Andalusia only, which may explain the substantial difference. The indirect cost estimated for type 1 DM was 1258 €/year per patient,<sup>9</sup> but this study did not break down the costs corresponding to early retirement, workdays lost, or sick leave, and we cannot therefore match it with our data.

Special attention must be paid to the fact that one of the main reasons for TD is hypoglycemic episodes, of which 309 were recorded in 2011. One of the biggest challenges in the management of diabetic patients is to achieve the prevention of this common adverse effect, which may result in decreased treatment compliance. 16,17 Some organizations therefore recommend that clinicians

Table 3 Impact of temporary disability due to diabetes and its complications as compared to all diseases in Spain during 2011].

Disease	No. of processes	Total duration (days)	Mean process duration (days)		
All	1,631,573	71,401,033	43.76		
Diabetes and its complications	2567	154,214	60.08		
Percentage of total	0.16	0.22	-		
*Data from processes with discharge occurring during 2011.					

**Table 4** Indirect costs of temporary disability due to diabetes and its complications as compared to all diseases in Spain during 2011.

Disease	Total duration (days)	Estimated cost <sup>a</sup> (€)
All <sup>b</sup>	71,401,033	2,154,355.001
Diabetes and its complications	154,214	3,297,095
Percentage of total	0.22	0.15

<sup>&</sup>lt;sup>a</sup> Cost/day based on minimum interprofessional salary (21.38 €/day).

<sup>&</sup>lt;sup>b</sup> Source: Indicadores INSS-2011. Ministry of Employment and Social Security, Secretariat of State of Social Security.

place special emphasis on the prevention of these events. <sup>18</sup> According to the literature available, hypoglycemic episodes were associated with an indirect cost per patient ranging from 132 to 876 €/year according to the study. <sup>17,19,20</sup>

Bearing in mind these data, it might be interesting to study the most important causes of TD associated with DM, as well as their relationship with certain impact factors such as social, occupational, or economic changes and to watch their changes over a period of time.

In recent years, European agencies have shown increasing concern about health inequalities between the different socioeconomic groups. The most disadvantaged population usually has poorer living and working conditions and health habits, and is therefore exposed to higher morbidity and mortality risks. <sup>21</sup> The impact on health is added to the social factor, because the measurement of the prevalence of some chronic diseases, including diabetes, shows much higher rates in the populations with the lowest economic levels. <sup>22</sup> The overall economic impact of health inequality in Europe has been estimated at 141 billion euros. <sup>22</sup>

The results show an evident need for reinforcing the schemes for the prevention and management of diabetes and its complications. In 2007, the Spanish Ministry of Health issued a document, *Strategy for Diabetes in the National Health System*, which discussed the different strategic lines of action for the countrywide coordination of health prevention and promotion plans, for adequate diagnostic means for the early detection of diabetes, and for effective treatments of the disease.<sup>23</sup> One of the mainstays is the education of the population on healthy lifestyle habits.

On the other hand, the early detection and treatment of diabetes require agreed protocols and clinical and care collaboration by the different health care professionals. Increasing emphasis is being placed on the optimization of the health care resources available in order to cope with the economic costs of diabetes. One option would be to include the occupational medicine team in the multidisciplinary team. These specialists have access to a wide population encompassing most socioeconomic groups and are also trained to promote the occupational adaptation of the workers to their workplaces while living with the disease.

In conclusion, in order to decrease the financial burden of this disease and to achieve a general social benefit and a particular benefit for diabetic patients, it is necessary that population-wide prevention programs be implemented, with special emphasis being placed on the most socioeconomically disadvantaged groups, which have been shown to have an increased prevalence of some chronic diseases, such as diabetes, and their complications. Such plans should provide information and training to these populations on healthy lifestyle habits. They must also guarantee the multidisciplinary coordination of health care teams, in which occupational physicians have a particularly relevant role to play because, in addition to promoting the prevention and early diagnosis or treatment of this metabolic disease and its complications, they are able to implement individualized occupational reinsertion plans for workers with diabetes.

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#### Conflicts of interest

The authors state that they have no conflicts of interest.

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